Foreign Press Center Japan, Press Briefing (June 27, 2018)

Japanese Response to US-China Trade Tensions

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1. Danger to the rule-based trade regime

- Problematic trade policy by the US Trump administration
 - Re-negotiations of free trade agreements (FTAs)
 - KORUS, NAFTA
 - Voluntary export restraints, forced imports, safety regulation, rules of origin, ...
 - Trade measures possibly inconsistent with the WTO policy discipline
 - Section 232 of the Trade Expansion Act of 1962 (cf. GATT XXI)
 - Aluminum (10% tariff) and Steel (25% tariff); only for nominated countries; rebalancing measures by EU, Canada, and others planned/imposed.
 - Automobiles (announced to start investigation on June 21)
 - Section 301 of the Trade Act of 1974 and related articles
 - Claiming IPR issues against China, tariffs will be imposed (25% for 1,333 tariff lines from July 6; possibly extended); China announced to impose retaliatory tariffs (25% for 545 tariffs on July 6; possibly extended).
 - Retaliation/rebalancingmeasures by other countries: also need to check the WTO consistency.
- Concern over not only direct losses from trade shrinkage but also the degradation of rule-based trade regime
 - "Not rules but deals": approaching to "managed trade."
 - Links with politics and security issues are also dangerous.

2. Tariff war is anachronism

- Bilateral trade balance, mercantilism, ...
- Since 1990, production process-wise or task-wise international division of labor (the second unbundling) has dominated.
 - Globalization of production activities, expansion of international trade in parts and components
 - Beyond tariff cuts, we have pursued the higher level of liberalization and facilitation (goods, services, investment)
- Moreover, the digital economy has recently emerged.
 - Drastic reduction in B2C or C2C matching costs
 - New business models in retail services, transportation, tourism/lodging, financial sector, and others.
 - Soon extensive "service outsourcing" (the third unbundling) will come.
 - New international rules needed
 - E.g., free flow of data and back-up policies

Figure 1 "Unbundlings" to overcome distance



Source: By the author.

The 2nd unbundling



The 3rd unbundling



The 3rd unbundling: Reduction in B2C, C2C matching costs



Source: By the author.

3. Japan's FTA strategy

- Mega-FTAs
 - Accelerated in order to push back protectionism.
 - Trans-Pacific Partnership (TPP)
 - Feb. 2016: TPP signed (In Jan. 2017, the US announced to walk away.)
 - March 2018: CPTPP (TPP11) signed
 - Validated with six countries' ratification. Movements of the expansion of membership
 - Regional Comprehensive Economic Partnership (RCEP)
 - Very important to retain "ASEAN centrality."
 - Negotiations accelerated? Coming back to go in parallel with +3?
 - China-Japan-Korea FTA
 - Can it support RCEP negotiation?
 - Japan-EU EPA
 - To be signed on July 11, 2018.
 - Try to be validated by March 2019.
- Trade talks with the US
 - Japan is trying to narrow down the scope of negotiation.
 - However, at some point in time, negotiation with the US cannot be avoided over CPTPP, bilateral FTA, or both.
 - Again, old homework "agricultural protection" is going to be at issue.

4. New international rules required

- Need to respond to the rise of newly developed economies (including China) and the digital economy. Should not go backward.
- CPTPP is a starting point for new international rules.
 - E.g. 1: State-owned enterprises (SOEs)
 - Globalization of corporate activities and the leveling of the playing field
 - May need to reconsider disciplines on foreign aid.
 - E.g. 2: e-commerce
 - Basic principle: free flow of data and no data localization requirements (cf. EU: GDPR, China: Cyber-security Law, ...)
 - Back-up policies: consumer protection, privacy, competition policy, taxation, cyber-security, (infant industry protection)

5. Conclusion

- Danger to the rule-based international trade regime.
- Should not go backward to a tariff war but step forward for further liberalization and international rule making in order to catch up with the further globalizing economy.
- Important to proceed mega-FTAs.